

TITLE 11—DEPARTMENT OF PUBLIC SAFETY
Division 45—Missouri Gaming Commission
Chapter 20—Sports Wagering

ORDER OF RULEMAKING

By the authority vested in the Missouri Gaming Commission under section 39(g) of Article III, *Missouri Constitution*, the commission adopts a rule as follows:

11 CSR 45-20.600 is adopted.

A notice of proposed rulemaking containing the text of the proposed rule was published in the *Missouri Register* on June 16, 2025 (50 MoReg 847–848). Those sections with changes are reprinted here. This proposed rule becomes effective thirty (30) days after publication in the *Code of State Regulations*.

SUMMARY OF COMMENTS: The public comment period ended July 16, 2025, and the commission held a public hearing on the proposed rule on July 17, 2025. There were three (3) attendees at the public hearing, but no comments were made. The commission received seven (7) written comments on the proposed rule. The Joint Committee on Administrative Rules made three (3) comments on the proposed rule.

COMMENT #1: Section (2) – Rebecca London, with DraftKings, suggested revising the timeframe for exclusion to include options for one (1) year and five (5) years.

RESPONSE: Periods of one (1) year are available through temporary suspension options. No changes have been made to the rule as a result of this comment.

COMMENT #2: Section (2) – Daniel Rainieri, with BetMGM, suggested revising “calendar days” to “business days” to align with industry standards.

RESPONSE: Given that this industry operates 24 hours a day, using “business days” may not be clear to all parties while “calendar days” is clear. No changes have been made to the rule as a result of this comment.

COMMENT #3: Section (2) – Jeremiah Weinstock, a Missouri constituent, suggested revising the periods of exclusion from five (5) years to one (1) year, five (5) years, or lifetime.

RESPONSE: The rule, as written, allows the commission to maintain the integrity and accuracy of the self-exclusion list. No changes have been made to the rule as a result of this comment.

COMMENT #4: Section (5) – Rebecca London, with DraftKings, requested clarification as to whether the commission would notify licensees of individuals no longer on the SEP List and suggested revising the language for clarity. She also requested the addition of a one- (1-) year exclusion period.

RESPONSE AND EXPLANATION OF CHANGE: Partially agreed and revised to specify notification will be made by the commission that an individual has been removed from the SEP List. Additionally, periods of one (1) year are available through temporary suspension options.

COMMENT #5: Section (6) – The Joint Committee on Administrative Rules suggested revising as the language gives the commission broad authority.

RESPONSE AND EXPLANATION OF CHANGE: Agreed and revised.

COMMENT #6: Paragraph (6)(C)1. – Rebecca London, with DraftKings, suggested revising the language to clarify that this paragraph would not prevent a patron from withdrawing the funds from his or her wagering account.

RESPONSE AND EXPLANATION OF CHANGE: Agreed and revised.

COMMENT #7: Paragraph (6)(C)1. – The Joint Committee on Administrative Rules suggested revising the language to clarify these limitations apply to sports wagering activity.

RESPONSE AND EXPLANATION OF CHANGE: Agreed and revised.

COMMENT #8: Paragraph (6)(C)4. – Rebecca London, with DraftKings, suggested revising the language to specify that wagering accounts cannot be created after exclusion.

RESPONSE: The preamble to this paragraph specifies that the individuals in question are already on the SEP List. No changes have been made to the rule as a result of this comment.

COMMENT #9: Paragraph (6)(C)6. – The Joint Committee on Administrative Rules suggested revising the language to make it less arbitrary.

RESPONSE AND EXPLANATION OF CHANGE: Agreed and revised.

COMMENT #10: Paragraph (6)(C)6. – Rebecca London, with DraftKings, suggested removing this paragraph as it may be a deterrent for individuals to sign up for the self-exclusion list.

RESPONSE AND EXPLANATION OF CHANGE: Agreed and revised.

11 CSR 45-20.600 Self-Excluded Persons List Created—Right to Self-Exclude from Sports Wagering Activities

(5) All Retail and Mobile licensees shall ensure that they have a process for removing any restriction on creating an online sports wagering account or placing a wager by any person after that person's placement on the SEP List has elapsed at the end of the five- (5-) year exclusion period upon notice from the commission that an individual has been removed from the SEP List.

(6) All Retail and Mobile licensees shall submit internal controls which set forth the following:

(C) The licensee's plan for denying access by persons on the SEP List to—

1. Cash advances, credit card transactions, debit card transactions, and wire transfers for deposits into the patron's wagering account or for placing wagers;
2. Sports wagering player reward programs or other promotions;
3. Sports wagering;
4. Creation of online sports wagering accounts;
5. Sports wagering privileges; and
6. Collect taxable winnings or prizes and any winnings greater than three thousand dollars (\$3,000) at retail locations and all winnings for mobile wagers for wagers placed after placement on the SEP List.